CHAPTER XXV.

FORESTRY.*

§ 1. General.

Note.—Values of Australian oversea trade shown throughout this chapter are expressed in £A. f.o.b., port of shipment, except where otherwise indicated.

1. Objects of Forestry.—The main object of forestry is to manage the forests of a country in the way that will provide the maximum benefits, both direct and indirect. Direct benefits include the provision of essential commercial commodities such as structural timber, pulpwood, plywood, veneers, firewood, bark products, tars, oils and resins. Indirect benefits include protection of soil and stock from wind and exposure, regulation of stream flow, and aesthetic effects.

Forestry aims at improving existing forests and woodlands by properly controlled exploitation, by protection from destructive agencies such as fire, and by inducing natural regeneration where it is desirable. Forestry also aims at providing a partial tree cover on denuded lands when such cover is necessary for protective purposes, and a complete cover when the land is better under forest than under any other crop.

2. General Account of Forests and Timbers.—The area of land in Australia suitable for the production of commercial timber as the primary crop is very small in comparison with the size of the continent. It is concentrated mainly around the wetter coastal belts and the eastern highlands and it includes the bulk of the land suitable for intensive development by agricultural or pastoral undertakings.

The allocation of land for agricultural and pastoral purposes led to the clearing of much of the original forest of Australia, particularly of the more readily accessible parts. In the early period of agricultural and pastoral expansion, only the best timbers found their way into commerce, and species now prized as providing high quality woods were often put to inferior uses. During this period, the forest resources of the country were considered by the majority of the people to be inexhaustible, and relatively little care was taken to prevent the degradation of the remaining forests by fire and uncontrolled grazing. This state of affairs is rapidly changing; it is now recognized that the remaining forest land must be protected and properly managed in the interests of the community.

The trees which make up the forests of Australia are mainly evergreen hardwoods. The characteristic genus is *Eucalyptus*. There are over six hundred different kinds of eucalypts and with few exceptions the natural occurrence of all of them is restricted to Australia. The genus includes species such as the mountain ash (*Eucalyptus regnans*) of Victoria and Tasmania, the world's tallest growing hardwood, and the karri (*E. diversicolor*) of Western Australia, another forest giant. At the other end of the scale, there are many eucalypts which do not grow to tall trees, including the species collectively known as the "mallees". The mallees develop a number of small stems from an underground structure called the "mallee root".

A specially contributed article dealing with Forestry in Australia appeared as part of Chapter XIX.
 in Official Year Book No. 19 (see pp. 701-12 therein).

Less than 100 eucalypts are used for sawmilling and not more than 40 are exploited extensively. The main commercial eucalypts were listed in Official Year Book No. 39 and earlier issues.

The eucalypts satisfy the Australian requirement for timbers having great strength and durability. They also provide a large proportion of the building timber and some of the wood required for packaging. In recent years, some eucalypts have been used extensively for papermaking and for the manufacture of hardboard and fibreboard. The species most commonly used for pulping are mountain ash (E. regnans), alpine ash (E. gigantea), and messmate, stringybark or Tasmanian oak (E. obliqua).

A large number of other genera represented in the Australian forest flora also produce commercial hardwoods. Among the outstanding furniture, cabinet and veneer timbers are red cedar (Cedrela toona var. australis), Queensland maple (Flindersia brayleyana), Southern and Northern silky oak (Grevillea robusta and Cardwellia sublimis, respectively), Queensland walnut (Endiandra palmerstoni), blackwood (Acacia melanoxylon), rose mahogany (Dysoxylum fraseranum), etc. Turpentine (Syncarpia laurifolia) ranks with the world's best as a harbour piling timber. Coachwood (Ceratopetalum apetalum) came into prominence for rifle furniture and for aircraft plywood during the 1939-45 War.

The foregoing are but a few examples indicating the range of use of the timbers of the Australian hardwood forests.

The most important indigenous softwood resources of Australia were in the forests of hoop pine (Araucaria cunninghamii) of Queensland and New South Wales. These forests occurred on rich land suitable for intensive agriculture. The greater part of the original hoop pine forest has gone but the wood removed made an important contribution to the Australian timber industry. Some areas of the hoop pine forest have been replanted with this species in Queensland and, to a lesser extent, in New South Wales.

There are still considerable areas of the useful white-ant-resisting cypress pine (Callitris spp.) in the inland areas of Queensland and New South Wales. They have been seriously overcut but are gradually being brought under management.

Other native softwoods which have played a useful but minor part in the Australian timber industry include bunya pine (Araucaria bidwillii) and kauri (Agathis spp.) of Queensland, and huon pine (Dacrydium franklinii), celerytop pine (Phyllocladus rhomboidalis) and King William pine (Athrotaxis selaginoides) of Tasmania.

The savannah woodlands of the interior of Australia yield commercial commodities such as sandalwood, tanbarks and essential oils. They also have an important function in providing fuel and rough timbers for the development of agricultural and pastoral holdings.

3. Extent of Forests.—According to data assembled for the Seventh British Commonwealth Forestry Conference held in Australia and New Zealand in 1957, the total area of forest in Australia is estimated at 186,791 square miles, or about 6.3 per cent. of the total land area of the continent. This is an increase of 27,040 square miles over the estimate made for the 1952 Conference, and has resulted from the inclusion of a large area of mallee in South Australia, together with 4,500 square miles of forests, mainly low grade woodlands. in the Northern Territory. The estimated forest area is distributed amongst the States as follows (the proportion of forest land to the total area of each State is shown in parentheses):— New South Wales and the Australian Capital Territory, 37,942 square miles (12 per cent.); Victoria, 26,222 (30 per cent.); Queensland, 28,000 (4 per cent.); South Australia, 36,000 (including 25,000 square miles of mallee suitable for firewood only) (10 per cent.); Western Australia, 41,826 (4 per cent.); Tasmania, 12,301 (47 per cent.) and the Northern Territory, 4,500 (1 per cent.). The areas given are rough estimates only and are considerably in excess of those which are both suitable for reservation and likely to be maintained for timber production. Included in the figures are considerable areas of low grade forest which, in many cases, are suitable for little more than the production of firewood. It is doubtful if the remaining prime native forest area of Australia exceeds 20,000 square miles. The proportion of Australia carrying commercial forests is therefore very low and apart from forests on the coastal fringe of the continent, the tree density is very low.

The table below shows a classification of the estimated total forest area referred to above:—

CLASSIFICATION	OF	FOREST	AREA(a):	AUSTRALIA.
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					Proportion		
Class of	Class of Forest:		State Forest.	Communal Forest.	Private Forest.	Total.	of Total Forest Area.
Exploitable—							Per cent.
Softwood			10,512	5	2,808	13,325	7.1
Mixed wood			754			754	0.4
Hardwood			41,691	75	13,129	54,895	29.4
Total	• •		52,957	80	15,937	68,974	36.9
Potentially Explo	itable—						
Softwood			58		100	158	0.1
Mixed wood		[100			100	0.1
Hardwood			13,002		12,200	25,202	13.5
Total	••		13,160		12,300	25,460	13.7
Other Lands Clas	ssed as	Forest	81,023	450	10,884	92,357	49.4
Grand Tot	al		147,140	530	39,121	186,791	100.0

(a) Based on the 1955 classification of forests.

State forests accounted for 78.8 per cent. of the total forest area, private forests for 20.9 per cent. and communal forests for 0.3 per cent.

The bulk of the softwood area of approximately 13,325 square miles is in Queensland and New South Wales and consists principally of slow-growing cypress pine (Callitris spp.) in low rainfall areas. The total area has been increased in comparison with previous estimates by the inclusion of a large area of crown land carrying scattered cypress pine. The volume of this species per acre is comparatively low.

4. Forest Reservations.—The first attempt to determine the forest areas which should be reserved solely for purposes of timber production was made at an Interstate Forestry Conference held at Hobart in 1920. This Conference decided that an area of 24½ million acres of indigenous forest should be permanently reserved. According to statements furnished by State and Commonwealth authorities, reservations of forest areas in Australia as at 30th June, 1958, totalled 33,226,915 acres, of which 22,683,365 acres were Dedicated State Forests and 10,543,550 acres were Timber and Other Reserves. The area of Dedicated State Forests increased by about 292,000 acres during the year 1957–58 and Timber and Other Reserves by some 34,000 acres. These changes were mainly a result of government policy to increase the forest estate but to dedicate only those areas which are suitable for permanent forest management. The distribution of these areas is shown by States in § 4, para. 2, page 989.

In general, the Timber Reserves are temporary and are liable to be alienated after the timber on them has been exploited. Some of these areas contain land of high value for forestry purposes, but the greater part does not justify permanent reservation.

If the permanently reserved areas were all of good quality, accessible, and fully productive forests supplying the class of timber required, they could be regarded as adequate for a much larger population than exists in Australia at the present time. Actually, however, a considerable proportion is in inaccessible mountainous country and many of the forests contain a mixture of species only some of which are at present of commercial value; much of the area consists of inferior forest and a large proportion of the whole has been seriously degraded by recurrent fires. Also, the indigenous forest does not contain adequate supplies of soft-woods producing commercial timbers and Australia's requirements of these have to be met largely by imports from other countries.

It is freely acknowledged by Australian forestry authorities that information on forest resources is very imperfect. It is not possible at present to give a reliable estimate of the forest areas needed to meet all future demands because of the number of unknown variables involved—in particular, the yield capacity per acre, future consumption of different classes of timber per head, and the future population. It appears, however, that all available potentially good forest country, including adequate areas for plantations of conifers, will need to be reserved, protected and systematically managed, if Australia is to approach the goal of self-sufficiency in timber supplies in the future. One of the most urgent requirements in this connexion is a comprehensive estimate of forest resources.

5. Plantations.—Reference has been made to the inadequacy of indigenous softwood supplies, but, as a result of the planned policy of the forest services of the States and the Commonwealth and, to a less extent, of several private commercial organizations, the area of softwood plantations, mainly of exotic species, is steadily increasing. It was natural that this aspect of forestry received earliest attention in South Australia as it is the State most poorly endowed with natural forest. This State now has a larger area of planted softwoods than any other State in Australia, and for some years has been exploiting considerable quantities of timber from these plantations. The total production is now over 130,000,000 superficial feet per annum and is expected to be increased substantially during the next decade. Production is also increasing in the other States and first thinnings from their plantations are already supplying a significant portion of the requirements of the case-making industry.

The extent of existing softwood plantations as at 30th June, 1958, is set out in the following table:—

SOFTWOOD PLANTATIONS, 30th JUNE, 1958.

	1	Government.	Private		
State or Territory.	Pinus radiata.	Other species.	Total.	(mainly P. radiata).	Total.
	Acres.	Acres.	Acres.	Acres.	Acres.
New South Wales	54,236	18,591	72,827	10,041	82,868
Victoria	33,884	10,775	44,659	48,884	93,543
Queensland	1,379	78,179	79,558	3,160	82,718
South Australia	98,143	7,576	105,719	35,133	140,852
Western Australia	6,232	18,319	24,551	296	24,847
Tasmania	11,790	397	12,187	4,275	16,462
Australian Capital Territory	18,672	2,104	20,776	100	20,876
Australia	224,336	135,941	360,277	101,889	462,166

A special article giving a detailed account of the history and development of softwood plantations and of the characteristics of individual species, prepared by the Commonwealth Forestry and Timber Bureau, is included in Official Year Book No. 44, page 975 et seq.

Hardwood plantations (mainly *Eucalyptus spp.*) comprise a much smaller area and the total acreage is about 30,000 acres, nearly two-thirds of which is mallet (*Eucalyptus astringens*) which has been established in Western Australia for tan bark production.

6. Fire Protection.—Fire control measures in Australia are the responsibility of the individual State Governments, and the provision of adequate fire protection is one of the main problems facing forest authorities at the present day. The forest services are responsible for fire protection measures over an area of some 43 million acres of dedicated and reserved forest areas throughout Australia, including some 10 million acres of Crown Land in Victoria.

The responsibility for the protection of private property outside urban areas rests with volunteer bush fire brigade organizations which are co-ordinated in each State by a committee or board carrying out functions of an advisory or educational nature and fostering the growth and organization of the bush fire brigade movement. Throughout the main agricultural and forest areas of Australia there are over 4,500 registered volunteer bush fire brigades with a membership approaching 200,000. Although both forest and rural fire organizations are entirely separate entities, a high degree of co-operation and liaison is maintained.

In addition to the forest service and rural organizations, various private and semi-Governmental bodies in each State maintain fire protection organizations, which are generally concerned with the protection of private forestry operations and hydro-electric and water catchment areas.

Over the five-year period 1952-57, the annual cost of protecting from fire 43 million acres of forest land for which State Forest Services are directly responsible is estimated at £1,500,000 or about 8½d. per acre. The cost of rural fire control as a whole cannot be estimated with any degree of accuracy, owing to the fact that by far the greatest contribution comes from the personal efforts of volunteer brigade members.

The Australian fire season is very variable, with an average of a particularly bad fire season every seven years or so. Such years as 1926, 1939, 1944 and 1952 account for a large proportion of the average annual burn which, for the period 1945 to 1955, amounted to 2.16 million acres or 1.8 per cent. of the total forested area of Australia. In disastrous

fire seasons, such as 1938-39 and 1951-52, the acreage burnt on protected forest areas was as high as 15 per cent., compared with an average burn of 1.2 per cent. when such seasons are excluded.

Since the 1939-45 War, forest services have greatly expanded their fire detection facilities and big advances have been made in the use of power pumping equipment. Radio communication is now being used extensively by both forest services and rural organizations, and considerable progress has been made in the provision of legislative power for the rural bush fire movement, although the volunteer movement itself dates back to the turn of the century.

Recognizing that fire prevention is one of the most important aspects of the problem, intensive campaigns have been conducted to reduce the incidence of man-caused fires. A study of fire causes in recent years reveals that human agencies account for 95 per cent. of all fires, and of this figure at least 80 per cent. are preventable. It is estimated that burning off, much of which is started illegally, accounts for 35 per cent. of all fires; smokers, hunters, fishermen and travellers cause 13 per cent. of all fires; whilst only 5 per cent. of fires in Australia are caused by lightning.

§ 2. Forestry Activities of the Commonwealth.

- 1. Prior to 1925.—When the Commonwealth of Australia was established on 1st January, 1901, forestry was not included among the matters transferred from the States to the control of the Commonwealth, and Federal jurisdiction was therefore restricted to the then relatively unimportant forests of the Australian Territories. After the 1914-18 War, these Territories (including Papua-New Guinea and Norfolk Island) covered a large area, and in the aggregate contained substantial forest resources. In the early twenties of this century, a professional forester was appointed as forestry adviser to the Commonwealth Government, and he submitted preliminary reports on the forest resources of Papua-New Guinea, Norfolk Island and the Australian Capital Territory, with suggestions for future policy.
- 2. Forestry and Timber Bureau.—In 1925, the Commonwealth Forestry Bureau was instituted, and the Commonwealth Forestry Adviser became the Inspector-General of Forests. By an Act of 1930, the Bureau received statutory powers, and its functions included the advising of the various Territorial Administrations on forestry matters, the management of forests placed under its control, the establishment of experimental forest stations, the training of students in forestry, etc.

At the end of the 1939-45 War, the Commonwealth Government decided to continue certain advisory functions which during the War had been carried out by War-time Timber Control, and such functions were incorporated in the Forestry and Timber Bureau Act 1946, under which the title of the Bureau was altered to Forestry and Timber Bureau. The powers and functions of the Bureau were extended to embrace the collection of statistics and information, and advising the Governments of the Commonwealth and the States or other interested bodies on matters relating to the supply, production, oversea trade and distribution of timber in Australia. The Bureau was placed under the administration of a Director-General.

The activities of the Bureau under its statutory functions are summarized below:-

(a) Forestry Education. The Australian Forestry School was opened at Adelaide University in 1926 in continuation of the School of Forestry of that University established in 1911. In 1927, the School was transferred to Canberra. The purpose of the School is to train students as professional officers to manage the forests of Australia. It also accepts students from overseas.

Training at the School covers the third and fourth years of a four-year course. The first two years are spent at an Australian university in a study of prescribed science subjects. Courses at the School lead to Commonwealth Diplomas in Forestry and in Forest Technology and, in the case of the former, can lead further to a degree in forestry of an Australian university. Applicants possessing a university degree granted for approved natural science subjects, or applicants with academic qualifications accepted by the Director-General as equivalent, may also be admitted to this School and proceed to the Diplomas. Graduates or Diploma holders approved by the Director-General may be admitted to the School to take selected subjects or to carry out research work.

The Board of Higher Forestry Education advises regarding pre-requisite university courses leading to the diploma courses and in regard to the maintenance of the standard of the School Diploma course.

In addition to students nominated by State Governments and other Australian and oversea authorities and organizations, private students are accepted at the School, and the Commonwealth Government offers up to ten forestry scholarships each year. These scholarships provide a salary allowance for the four years of the full diploma course.

During 1950, the number of students enrolled reached 80, owing to the intake of ex-servicemen taking university courses under the Commonwealth Reconstruction Training Scheme. The normal capacity of the School is 40.

(b) Silvicultural Research. Research headquarters and a Central Experimental Station have been established at Canberra. Other Forest Experimental Stations have been established at Mount Burr in the south-east of South Australia, in Tasmania, and at Dwellingup in Western Australia, on a co-operative basis with the Forest Services of those States. It is proposed to establish similar co-operative experimental stations in other States and Territories.

With its present limited staff, the research work of the Bureau has been concentrated largely upon studies of forest and climatic conditions, the genetical relationships and silvicultural requirements of various species, forest nutrition and the improvement of forest yields. A considerable expansion in the research activities is planned for the next few years as suitable trained staff becomes available.

(c) Forest Management Research. In the national interest, it is essential that overcutting of forests should be avoided and in consequence, it is a matter of primary importance that reliable information be available as to the country's forest resources and potentialities. To this end, a national forest stocktaking is being carried out by the Bureau in co-operation with the Forest Services of the States and, to assist in the work of forest assessment, special consideration is being given to the development of the use of aerial surveys.

Consideration is also being given, in co-operation with the State Forest Services, to the establishment of increased areas of plantations of exotic pines with a view to providing additional supplies of softwood timber to meet requirements.

The general economics of forest management are also being studied.

(d) Timber Supply. The value of reliable statistical data covering availability of timber and timber requirements was so forcibly demonstrated during the 1939-45 War that it was considered essential to maintain at least a skeleton organization against times of future national emergency. Apart from this, it became clear that, for many years to come, shortages of timber on the one hand and heavy post-war reconstruction demands on the other, accentuated by a rapidly increasing population, would necessitate assessment of requirements and availability of supplies being kept constantly under review as a basis for short and long term policies of timber supply and distribution.

Advice is currently provided to government departments and the trade in matters pertaining to timber supply, including—(a) the availability of total quantities and quantities of particular grades and specifications required to meet Australia's needs; (b) the quantity of timber that should be imported; (c) the extent to which exports of timber and related products might be allowed without detriment to local needs; and (d) distribution of timber within Australia.

- (e) Management of Forests. The Bureau manages the forests of the Australian Capital Territory and maintains a forestry officer in the Northern Territory. In addition, it is responsible for advising the administrations of the Northern Territory and the External Territories on the management of the forests under their charge.
- 3. Commercial Forests.—The forest areas under Commonwealth control include the following:—
 - (a) Australian Capital Territory. The forests of the Australian Capital Territory are administered by a Division of the Forestry and Timber Bureau. Further information is contained in Chapter V.—The Territories of Australia.
 - (b) Northern Territory. The forests of the Northern Territory are administered under ordinance by the Administrator of that Territory. The native forests of the Territory are very limited, consisting largely of open eucalypt forest in the north, with very restricted patches of rain forest along streams, riverfringing forests of paper bark tea-tree, patches of cypress pine, and elsewhere savannah woodland deteriorating to mallee and mulga in the interior. The Bureau maintains a forestry officer in the Territory for investigation and advisory purposes.
 - (c) Norfolk Island. The forests of Norfolk Island are administered by the Administrator of that Territory. The area reserved for forest covers 1,037 acres, of which the main species is Norfolk Island pine.
 - (d) Papua and New Guinea. The forests of the Territory of Papua and New Guinea are managed by a Forestry Department under the control of a Director, and are administered under an ordinance of the Territorial Administration. Forestry in the Territory commenced with the appointment of two officers in 1938. Further information is contained in Chapter V.—The Territories of Australia.

4. Forest Products Research.—Fundamental investigations connected with the properties and uses of timber and forest products generally are carried out by the Forest Products Division of the Commonwealth Scientific and Industrial Research Organization. These investigations cover a very wide field, e.g., pulp, paper, seasoning, structure and chemistry of wood, tans, etc.

Details can be obtained from the annual reports and publications of the Forest Products Division.

§ 3. Forestry Conferences.

The first British Empire Forestry Conference was held in London in 1920. Subsequent conferences were held in Ottawa in 1923, Australia and New Zealand, 1928, South Africa, 1935 and again in the United Kingdom in 1947. In conformity with the development of the British Commonwealth of Nations, the name of these conferences was changed to British Commonwealth Forestry Conference. The sixth was held in Canada in 1952 and the seventh in Australia and New Zealand in 1957.

§ 4. State Forestry Departments.

- 1. Functions.—Except for Queensland, the powers and functions of State forest authorities are laid down under Forestry Acts and Regulations. In each State, there is a department or commission to control and manage the forests of the State. The functions of these administrations are as follows:—(a) The securing of an adequate reservation of forest lands; (b) the introduction of proper measures for scientific control and management of forest lands; (c) the protection of forests; (d) the conversion, marketing and economic utilization of forest produce; and (e) the establishment and maintenance of coniferous forests to remedy the existing deficiency in softwoods. Annual reports are issued by each State forest authority. In Queensland, forestry is a sub-department of the Department of Public Lands. Victoria maintains a forestry school at which recruits are trained for the forestry service of that State.
- 2. Forest Reservations.—As mentioned in § 1, para. 4, page 985, State forest authorities agreed that, in order to secure Australia's future requirements, an area of 241 million acres should be permanently reserved. At June, 1958, the area of State Forests reserved in perpetuity totalled 22,683,365 acres or 92.6 per cent. of the area recommended as the goal to be attained.

In addition to the work of permanently reserving areas in each State, foresters are endeavouring to survey all timbered lands with a view to the elimination of those unsuitable for forestry. Considerable areas have been revoked in certain States, while dedications of new areas have resulted in gains to the permanent forest estate. The Forestry Departments also usually control all timber on open Crown lands as well as over 10 million acres of timber reserves, national parks, etc., but, while these areas contain some land of high value for forestry purposes, the greater part does not justify permanent reservation.

In the following table, details of forest areas as recorded by State Forest Authorities are shown for each State as at 30th June, 1958, distinguishing between dedicated State forests, timber reserves and other forest reserves. In addition, details of forest reservations in the Northern Territory and Australian Capital Territory are shown.

AREA OF FOREST RESERVATIONS, 30th JUNE, 1958.

			(A	cres.)			
State of		State Forests.	Timber Reserves (Forest Acts).	Other Reserves.	Total.		
New South Wales				6,348,705	1,416,528		7,765,233
Victoria				4,841,913	710,558	(a) 169,302	5,721,773
Queensland				5,033,233	3,048,412	(b)837,316	8,918,961
South Australia				267,799			267,799
Western Australia				4,169,090	1,835,856	(a)933,403	6,938,349
Tasmania				2,015,725	137,028	(c)972,147	3,124,900
Northern Territory				6,900		352,000	358,900
Australian Capital T	erritory	• •				(<i>d</i>)131,000	131,000
Australia				22,683,365	7,148,382	3,395,168	33,226,915

⁽a) Timber reserves under the Land Act. (b) National parks. (c) Consists of 612,000 acres of pulp concessions over Crown land and 360,147 acres of exclusive forest permits not elsewhere included. (d) Forest land not specifically reserved.

3. Employment.—In the table below, details are shown of the number of persons employed by State Forestry Departments, and by the Forestry and Timber Bureau in respect of the Australian Capital Territory and the Northern Territory, at 30th June, 1957.

PERSONS EMPLOYED BY FORESTRY DEPARTMENTS, 30th JUNE, 1957.

Occupational Group.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
Professional Staff Non-professional Field	167	194	76	60	45	24	1	7	-574
Staff Clerical Staff	200 323	297 196	87 161	11 88	47.	98 59		 5	811 879
Extraction of Timber Milling of Timber Labour (forest workers.	1,273			77 620	111 21	::			5,392
etc.)) 	(649	1,367	209	527	238		66	j
Total	1,963	1,457	1,804	1,065	868	419	2	78	7,656

§ 5. Forestry Production.

1. Timber.—Particulars of logs treated and the production of rough sawn timber by sawmills and other woodworking establishments are shown in the following table by States for the year 1956-57.

OUTPUT OF AUSTRALIAN GROWN TIMBER: ALL MILLS, 1956-57.

			(.0)	ou super. 1	ieer.)			
Particular	s.	N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust.	Tas.	Aust.(a)
	Loc	s Treatei	o, includin	G THOSE	Sawn on	Commissio	n.(b)	
Hardwood		485,936	548,499	316,424	6,981	486,675	263,266	2,107,781
Softwood		109,715	46,162	113,669	156,728	10,930	10,205	447,409
Total		595,651	594,661	430,093	163,709	497,605	273,471	2,555,190
		Sawn T	IMBER PRO	duced Fr	OM LOGS	ABOVE.(c)		
Hardwood		301,504	317,837	199,225	3,534	198,679	130,650	1,151,429
Softwood		64.044	24,451	76,711	91,335	5,796	5,094	267,431
Total		365,548	342,288	275,936	94,869	204,475	135,744	1,418,860

⁽a) Excludes the Australian Capital Territory and the Northern Territory, details for which are not available. (b) Includes logs used for plywood and veneer production. (c) Includes the sawn equivalent of timber peeled or sliced for plywood and veneers.

The following table shows logs used and sawn timber produced in Australia for the years 1938-39 and 1952-53 to 1956-57.

OUTPUT OF AUSTRALIAN GROWN TIMBER: ALL MILLS, AUSTRALIA.(a)

Particulars.		Unit.	1938-39.	1952-53.	1953–54.	1954-55.	1955-56.	1956-57.
Logs used— Hardwood	•••	'000 super. feet (hoppus measure		1,970,126			2,139,337	2,107,781
Softwood		,, ,,	293,680	369,881	414,827	444,536	463,213	447,409
Total		** **	1,308,816	2,340,007	2,462,733	2,545,842	2,602,550	2,555,190
Sawn Timber P duced Sawn equivale of Timb Peeled or Sli for Plywo	ced .					·		
and Veneers Used for oth		'000 super. feet	21,639	21,606	28,492	27,676	27,957	27,128
purposes Total Sawn Timber	• •	,,	695,376				1,421,765	
Hardwood Softwood		,,	526,229 190,786				1,180,936 268,786	
Total	٠, ١	,,	717,015	1,339,797	1,400,098	1,449,288	1,449,722	1,418,860

⁽a) Excludes the Australian Capital Territory and the Northern Territory, details for which are not available.

The next table shows the sawn output of native timber in sawmills and other woodworking establishments in each State for the years 1938-39 and 1952-53 to 1956-57.

SAWN OUTPUT (a) OF AUSTRALIAN GROWN TIMBER: ALL MILLS. ('000 super. feet.)

State.		1938-39.	1952-53.	1953–54.	1954–55.	1955–56.	1956-57.
New South Wales	• •	179,350	350,792	370,279	372,920	362,709	365,548
Victoria		120,197	322,209	338,957	362,334	351,271	342,288
Queensland		193,250	285,074	288,380	264,914	261,730	275,936
South Australia		14,537	68,500	68,190	82,942	100,983	94,869
Western Australia		125,453	203,314	216,021	225,794	222,397	204,475
Tasmania		84,228	109,908	118,271	140,384	150,632	135,744
Australia (b)		717,015	1,339,797	1,400,098	1,449,288	1,449,722	1,418,860

(a) Includes the sawn equivalent of timber peeled or sliced for plywood and veneers. (b) Excludes the Australian Capital Territory and the Northern Territory, details for which are not available.

In addition to the sawn timber shown in the preceding table, a large amount of other timber, e.g., sleepers, piles, poles, fencing material, timber used in mining, and fuel, is obtained from forest and other lands. Complete information in regard to the volume of this output is, however, not available. The annual reports of the Forest Departments of the States contain particulars of the output of timber from areas under departmental control but owing to lack of uniformity in classification and measurement accurate determination of total production cannot be made. Moreover, there is a moderate quantity of other timber produced from privately owned land, but information regarding output is not available.

- 2. Wood Pulp and Paper.—(i) Wood Pulp. The manufacture of wood pulp from Australian-grown timber was established in Australia in 1939, after years of experimentation with eucalypt hardwoods, production in 1938-39 being 6,165 tons of wood pulp. During 1957-58, four wood pulp mills were operating in three States and production during that year was 131,740 tons of chemical pulp and 75,855 tons of mechanical pulp, a total of 207,595 tons.
- (a) Victoria. In Victoria, Australian Paper Manufacturers Ltd. produce wood pulp at Maryvale in Gippsland by a chemical process known as the kraft or sulphate process. The timber used at this mill consists mainly of eucalypt hardwoods at present unsuitable for other purposes and, in addition, a small quantity of plantation pine thinnings and mill waste and special softwood for production of cellulose. During 1957-58, a total of 322,392 tons of eucalypt and pine pulpwood was supplied to the Maryvale mill. A.P.M. Forests Pty. Ltd. is continuing to establish plantations of both pines and eucalypts in Gippsland.
- (b) South Australia. In South Australia, a paper board mill operates near Millicent, using raw material in the form of logs from the State Forests in the south-east of South Australia. During 1956-57 and 1957-58, 6,577,728 and 6,700,505 super feet of pulpwood respectively were used in this mill. The forests of South Australia also supply large quantities of pulpwood in log form to Australian Paper Manufacturers Ltd., Victoria, and during 1957-58 delivered 15,161,058 super feet of pulpwood. Legislation was passed in 1958 to enable the establishment, in the near future, of a new tissue paper mill near Millicent.
- (c) Tasmania. In Tasmania, two large mills are making pulpwood from indigenous hardwoods. At Burnie, on the north-west coast, Associated Pulp and Paper Mills Ltd. use a chemical method, the soda process, to produce wood pulp for fine writing and printing papers from eucalypt hardwoods. This plant is of the most modern design and pulp and paper manufacture are combined with sawmilling and hardboard production. Offcuts and rejects from the timber mill are used for pulping and the manufacture of hardboard. Utilization of the freehold and concession forest areas held by the company is being extended to logging areas held by other sawmilling firms, who supply logs unsuitable for milling to the pulp mills. A continuous digester has been installed at the Burnie mill, making it the only one in Australia using a continuous pulping process. The forests are managed on a permanent yield basis with regeneration of the eucalypts in all suitable areas. Pine plantations are being established to provide softwoods for pulping.

Australian Newsprint Mills Ltd. at Boyer, 20 miles from Hobart, is the only producer of newsprint in Australia. Wood pulp is produced from hardwoods drawn from State timber concession areas. A mechanical process only was used until 1957 when additional

plant was installed for the manufacture of semi-chemical pulp using the cold soda process which allows the utilization of additional species not suitable for ground wood pulp. Eucalypts provide about 80 per cent. of the mills' requirements for wood pulp, the remainder being imported long fibre softwood pulp. To secure more complete bush utilization, the company has established three sawmills to convert understory species such as myrtle, sassafras, blackwood and celery top pine to sawn timber. The forests are managed on a sustained yield basis. Forest utilization and management are designed to obtain eucalypt regeneration. Experimental work into the problems involved is being carried out by the company and the Tasmanian Forestry Commission.

- (ii) Paper and Paper Board. Paper and paper board are manufactured in all States but the industry is centred mainly in New South Wales, Victoria and Tasmania. During 1957-58, eighteen paper mills were operating, seven in Victoria, four in New South Wales, three in Tasmania, two in Queensland and one each in South Australia and Western Australia. A wide variety of papers and paper boards is produced in Australian mills, the quantity and value of paper produced in 1957-58 being as follows:—newsprint, 81,085 tons valued at £6,227,529; blotting, 537 tons, £94,571; duplicating, 4,305 tons, £684,960; printing and writing, 47,521 tons, £8,154,766, kraft wrapping, 50,613 tons, £6,569,533; other wrapping, 14,669 tons, £2,434,018; felt and carpet felt, 4,553 tons, £464,406; and other paper, 34,289 tons, £3,675,831. In addition, 179,985 tons of paper boards valued at £15,984,924 were produced in 1957-58.
- 3. Other Forest Products.—(i) Veneers, Plywood, etc. Cutting of timber for the manufacture of veneers, plywood, etc., has been carried out in most States for a number of years. In later years however, this has been considerably extended and much greater use has been made of locally-grown timbers, both hardwoods and softwoods. Special attention has also been paid to the selection of logs suitable for peeling.

The following table shows the production of plywood for each of the years 1938-39 and 1953-54 to 1957-58:—

PLYWOOD PRODUCED. ('000 square feet— $\frac{3}{16}$ in. basis.)

State.	1938-39.	1953–54.	1954–55.	1955–56.	1956-57.	1957-58.
New South Wales Queensland	24,194 66,100	28,601 114,545	35,039 130,330	39,256 133,230	41,921 118,647	45,647 131,205
Other States	14,511	18,435	21,235	28,213	33,797	36,023
Australia	104,805	161,581	186,604	200,699	194,365	212,875

Of the total plywood produced in 1957-58, 165,262,000 square feet ($\frac{3}{10}$ in. basis) was classed as "Commercial", 25,493,000 as "Waterproof", 2,179,000 as "Case" and 19,941,000 as "Sliced Fancy".

During 1957-58, 506.6 million square feet ($\frac{1}{16}$ in. basis) of veneers were produced by the rotary process for the manufacture of plywood, and 179.0 million square feet ($\frac{1}{16}$ in. basis) were sold or added to stock, the bulk of which would eventually be used in the production of plywood. In addition, 47.7 million square feet of sliced veneers were produced.

(ii) Hardboard. The production of hardboard for building purposes from pulped wood has increased considerably in Australia in recent years. There were five factories producing hardboard during 1957-58 (two in New South Wales, and one each in Queensland, South Australia, and Tasmania) and during the four years ended 30th June, 1958, the following quantities and values were produced:—1954-55, 19,834,000 square yards, £3,810,000; 1955-56, 22,619,000 square yards, £4,326,387; 1956-57, 22,456,000 square yards, £4,630,051 and 1957-58, 24,504,000 square yards, £4,791,045.

Most of this hardboard enters into normal usage in the condition in which it leaves the producing factories. The remainder is further treated and surfaced to a variety of finishes and in 1957-58, this production amounted to 1,549,000 square yards valued at £855,000.

- (iii) Eucalyptus Oil. Oil may be distilled from the foliage of all varieties of Eucalyptus, and several of them furnish a product widely known for its commercial and medicinal uses. Complete information regarding Australian production and consumption of eucalyptus oil is not available, but considerable quantities are manufactured, particularly in New South Wales and Victoria. The value of oversea exports of eucalyptus oil distilled in Australia was £163,763 in 1953-54; £153,572 in 1954-55; £274,037 in 1955-56; and £198,572 in 1956-57. The quantities exported in the years 1953-54 to 1956-57 were 504,628 lb., 443,933 lb., 683,131 lb. and 547,435 lb. respectively.
- (iv) Gums and Resins. Gums and resins are produced in most States of Australia, the main product being grass tree, or yacca gum. This gum, which is used in the preparation of varnishes and lacquers, comes chiefly from South Australia while small quantities are also produced in New South Wales and Western Australia. In 1956-57, the recorded production for Australia of gums and resins was 11,777 cwt. Exports of yacca gum from Australia during the same period amounted to 6,715 cwt. valued at £16,636.
- (v) Tanning Barks. The forests of Australia are capable of yielding a wealth of tanning materials, many species of Eucalyptus and other genera containing varying proportions of tannin, chiefly in the bark, but also in the wood and twigs. Scattered distribution however, has resulted in only the richest tan-bearing species being used in Australia. These are:—Golden wattle (Acacia pycnantha), black or green wattle (Acacia decurrens or mollissima), and mallet (Eucalyptus astringens). Mallet (E. astringens), of Western Australia, is not extensively used in Australian tanneries, but is exported to Europe and other countries. Reference to oversea trade in tanning barks is made in § 6, para. 3, page 996.

The production of extract from the bark of karri (E. diversicolor), of which very large quantities are available at karri sawmills, has passed the experimental stage, and private enterprise has started production on a commercial scale. The experimental work in kino impregnated marri (E. calophylla) bark is not yet complete. The total production of tanning bark in Australia approximated 25,000 tons per annum in the years prior to 1939, but since then, production has declined and in 1956-57 was only 11,754 tons. However, this decrease is offset by the increased use of vegetable tanning extracts and synthetic tanning agents.

4. Value of Production.—(i) Gross and Local Values, 1956-57. The values of forestry production on a gross and local basis are shown in the following table for the year 1956-57.

GROSS AND	LOCAL	VALUE	OF	FORESTRY	PRODUCTION,	1956-57.
			(£	'000.)	•	

		(£ 000.)		
State or Territory.		Gross Production Valued at Principal Markets.	Marketing Costs.	Gross Production Valued at Place of Production.
New South Wales		17,261	503	16,758
Victoria	• •	13,134	837	12,297
Queensland	• •	10,432	945	9,487
South Australia		4,173	122	4,051
Western Australia		5,153	374	4,779
Tasmania		5,198	675	4,523
Northern Territory		40	(a)	40
Australian Capital Territo	гу	175	11	164
Australia		55,566	3,467	52,099

(a) Not available.

No information is available on the value of materials used in the process of production for 1956-57 and hence it is not possible to calculate net value of forestry production.

(ii) Local Values, 1934-35 to 1938-39 and 1952-53 to 1956-57. In the following table, the local value of forestry production and the local value per head of population are shown

by States for the years 1952-53 to 1956-57 in comparison with the average for the five years ended 1938-39. Local value is gross value less marketing costs and is the value at place of production.

LOCAL VALUE OF FORESTRY PRODUCTION.

						···	
Year.	N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust.	Tas.	Aust.(a)
		Local	L VALUE.	(£'000.)			<u> </u>
Average, 1934-35 to 1938-39(b)	2,094	837	2,226	547	1,176	394	7,274
1952-53 1953-54 1954-55 1955-56	12,905 13,686 15,343	8,904 9,475 9,987 11,823	7,102 7,797 7,895 8,660	3,790 4,373 4,427 4,596	3,328 3,615 3,850 4,877	3,248 3,555 4,037 4,591	40,064 41,720 44,047 50,059
1956–57	16,758	12,297	9,487	4,051	4,779	4,523	52,099
	LOCAL VA	ALUE PER I	TEAD OF P	OPULATION	i. (£ s. d.	,	
Average, 1934-35 to 1938-39(b)	0 15 7	0 9 1	2 5 2	0 18 7	2 11 8	1 13 9	1 1 4
1952–53 1953–54 1954–55	4 1 4 3 15 10 3 19 1	3 15 1 3 18 3 4 0 3	5 11 8 5 19 11 5 19 2	4 18 11 5 11 3 5 9 8	5 8 11 5 14 7 5 18 8	10 14 8 11 9 10 12 17 11	4 12 2 4 14 3 4 16 11
1955–56 1956–57	4 7 1 4 13 5	4 12 2 4 13 2	6 8 0 6 17 6	5 10 2 4 14 1	7 5 10 6 19 8	14 7 8 13 17 4	5 7 5 5 9 3

- (a) Details for the Australian Capital Territory and the Northern Territory are excluded for years prior to 1954-55. (b) Net value of production (i.e., local value less value of materials used in the course of production) has been included for certain years for Victoria and Western Australia.
- 5. Employment.—(i) Forestry Operations. The estimated number of persons employed in forestry operations at 30th June, 1954, including working proprietors, but excluding those employed in the sawmilling industry, as recorded at the 1954 Census, was 15,300.
- (ii) Milling Operations. Details of the average number of persons employed, including working proprietors, in the milling operations of sawmills during the years 1956-57 and 1957-58 are shown in the next table. Further details regarding the operations of these mills are shown in Chapter VI.—Manufacturing Industry.

SAWMILLS: AVERAGE NUMBER OF PERSONS EMPLOYED.

Sex.		N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust.	Tas.	Australia (a)
			19	56–57.				
Males Females	••	9,170 394	7,120 225	6,636 304	2,017 176	4,048 39	2,474 81	31,465 1,219
Total	••	9,564	7,345	6,940	2,193	4,087	2,555	32,684
			19	57–58.				<u> </u>
Males Females		9,128 387	6,814 219	6,340 314	2,087 166	3,953 35	2,352 80	30,674 1,201
Total		9,515	7,033	6,654	2,253	3,988	2,432	31,875

⁽a) Excludes Northern Territory and Australian Capital Territory, details for which are not available.

§ 6. Imports and Exports of Timber and Tanning Substances.

1. Imports of Timber, Veneers and Plywood.—The quantities of timber imported into Australia during the year 1956-57 are shown in the following table according to countries of origin:—

IMPORTS OF TIMBER, VENEERS AND PLYWOOD INTO AUSTRALIA:
COUNTRIES OF ORIGIN, 1956-57.

0	COOL	A I KIES	OF OR	IGIN, I	930-37.			
		Logs (including desapped). ('000 super ft.).		Undressed timber.(a) ('000 super ft.).		Dressed timber.	Veneers.	Ply- wood.
Country of Origin.	('000 su							
	Soft- wood.	Hard- wood.	Soft- wood.	Hard- wood.	('000 super ft.)	('000 super ft.)	('000 sq. ft.)	('000 sq. ft.)
United Kingdom Australian Territories	1	53		159	••		2,874	4
New Guinea	698	1,757	1,950	637	2	40	3,862	18,017
Borneo	135	32,761	197	19,141				
Canada	1		99,106	94		220	2	84
Malaya, Federation of		• •	272	21,718	948	63	16	
New Zealand	1	• • •	30,947	135	932	127		68
Pacific Is. (British)—Solo- mon Is.	2,737	653	;					
Other Commonwealth Countries	297	784	96	994	12	2	28	12
Brazil		• • •	3,961	• •		5,452	6	• • •
Finland	· · ·	• • •	95	12	1	3,432	722	• • •
France French Dependencies		• • • • • • • • • • • • • • • • • • • •	!			7	672	••
Germany, Federal Re-	1	1		• • •		1	072	• • •
public of	1		1 1		2	1 1	572	
Indonesia	1 ::	l ::	1,562	614	·	1 *		• • • • • • • • • • • • • • • • • • • •
Japan	1 ::		1,002	174	26	1	1 ::	1,139
Norway	1	١	16	10		5,774	1	
Philippines	1	875			1	1	:	
Sweden	·		1,356	31	1	10,082		
United States of America Other Foreign Countries		17	85,558	570 437	476	132	196 540	238
Total	3,905	36,911	225,118	44,726	2,399	21,901	9,495	19,562

(a) Excludes railway sleepers.

Most of the logs imported are hardwoods from Borneo, the value of all logs imported being £971,000 during 1956-57. In the same year, the value of undressed timber imported totalled £12,463,000, of which more than 80 per cent. was softwood. Of the imports of undressed timber, softwoods came principally from Canada, the United States of America and New Zealand, while hardwoods came mainly from Malaya and Borneo. The bulk of the imports of dressed timber now comes from Sweden, Norway and Finland. The total value of dressed timber shown in the table above amounted to £1,608,000 during 1956-57. New Guinea and the United Kingdom supplied the greater part of the imports of veneers, which were valued at £115,000 while New Guinea was the largest supplier of plywood, imports of which were valued at £750,000.

2. Exports of Timber, Railway Sleepers, Veneers and Plywood.—The quantities of timber, railway sleepers, veneers and plywood exported during the year 1956-57 are shown below, together with the countries of consignment.

EXPORTS OF TIMBER, RAILWAY SLEEPERS, VENEERS AND PLYWOOD FROM AUSTRALIA: COUNTRIES OF CONSIGNMENT, 1956-57.

Country of Consignment.	Logs (including desapped). ('000 super ft.).		Undressed timber. ('000 super ft.).		Railway sleepers.	Dressed timber.	Veneers.	Ply- wood.
	Soft- wood.	Hard- wood.	Soft- wood.	Hard- wood.	('000 super ft.)	('000 super ft.)	('000 sq. ft.)	('000 sq. ft.)
United Kingdom	••		·	2,790	924	402	4,960	497
Australian Territories-			'		1	[l
New Guinea		8	. 1	45		21		17
Nauru		•••	139	284	10	109		٠
Other		7	18	134		33		23
Ceylon	٠			115	1,937			
Hong Kong				68	313		58	9
Mauritius			• • •	316	502		• • • • • •	<u>'</u>
New Zealand	٠	6,164		9,769	16,645		656	324
Pacific Islands (British)-			:			1	l	
Fiji		9	1	825	132	155	1	i 11
Gilbert and Ellice Is			264	146	1	51	l	. 1
Other		17	193	159		21		1 17
South Africa, Union of			!	2,204	1,864		2	1
Other Commonwealth		21	27	544		75	5	2
Foreign Countries		7_	5_	1,526	282	22_	43	32
Australian Produce		6,226	70	18,859	22.609	872	5,724	927
Re-exports		7	577	66		17		6
Total		6,233	647	18,925	22,609	889	5,724	933

Exports of timber were consigned mainly to New Zealand, the United Kingdom and the Union of South Africa, and consisted largely of the Western Australian hardwoods, jarrah and karri, which have earned an excellent reputation for such purposes as harbour works and wood paving, etc. The total value of exports of undressed timber, excluding railway sleepers, during 1956-57 was £1,306,000 (hardwood £1,251,000, softwood £55,000). Railway sleepers exported were valued at £1,366,000.

3. Classification of Imports and Exports.—(i) General. The quantities and values of timber, according to items, imported and exported during the year 1956-57 are shown in the following table:—

.	Imp	orts.	Exports.		
Item.		Quantity.	Value.	Quantity.	Value.
		'000 super.		'000 super.	
		ft.	f.o.b.	ft.	f.o.b.
Logs, not sawn— Softwood		3,905	109,870		
Hardwood	• •	36,911	861,323	6,233	366,724
sleepers)—	way				
Softwood		225,118	10,225,098	647	55,470
Hardwood		44,995	2,237,692	41,534	2,617,227
Timber for boxmaking Timber, dressed—	• •	2,399	148,170	(a)	(a)
Flooring, lining and weatherboards		21,480	1,426,921	} 889	06.551
Other		421	33,195		96,551
•		'000 sq. ft.	-	⁷ 000 sq. ft.	
Veneers		9,495	114,732	5,724	133,588
Plywood		19,562	750,384	933	57,300
Other Timber (b)	• •	••	5,643	••	401
Total			15,913,028	••	3,327,261

⁽a) Not recorded separately.

The imports of tanning bark consist almost exclusively of wattle bark from the plantations in South Africa. One species of Australian wattle, Acacia mollissima, is chiefly relied upon for the production of wattle bark in the South African plantations, most of the seed being obtained from the best wattle bark areas in eastern Tasmania and western Victoria. Two reasons are given to account for the success of the industry in the Union of South Africa:—(a) The suitability of the treeless, grassy highlands of Natal; and (b) the availability of native labour.

⁽b) Includes dunnage and timber for which quantity data are

⁽ii) Tanning Substances. The imports of tanning substances of natural origin in 1956-57 amounted to 154,742 cwt. valued at £536,237 (bark, 1,702 cwt., £3,966; extracts, 129,315 cwt., £454,395; and other tanning substances including valonia, myrabolans, cutch, etc., 23,725 cwt., £77,876) compared with 173,035 cwt., valued at £602,555 (bark, 2,083 cwt., £4,192; extracts, 131,474 cwt., £500,189; and other tanning substances 39,478 cwt., £98,174) in 1955-56. Exports during the same periods were 183,172 cwt. valued at £546,778 and 139,709 cwt., valued at £480,190 respectively.